

**VERMONT EDUCATIONAL AND HEALTH BUILDINGS
FINANCING AGENCY - OPERATING FUND**

**FINANCIAL STATEMENTS
DECEMBER 31, 2009 AND 2008
AND
INDEPENDENT AUDITOR'S REPORTS**

**VERMONT EDUCATIONAL AND HEALTH BUILDINGS
FINANCING AGENCY - OPERATING FUND
DECEMBER 31, 2009 AND 2008**

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INDEPENDENT AUDITOR'S REPORT

The Members of the Board
Vermont Educational and Health
Buildings Financing Agency

We have audited the accompanying basic financial statements of the Vermont Educational and Health Buildings Financing Agency - Operating Fund, a component unit of the State of Vermont, as of and for the years ended December 31, 2009 and 2008, as listed in the table of contents. These financial statements are the responsibility of the Agency's management. Our responsibility is to express an opinion on these financial statements based on our audits.

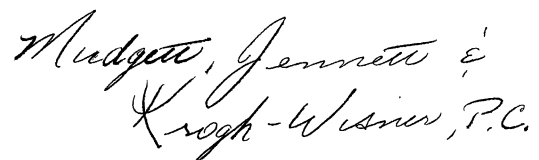
We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audits provide a reasonable basis for our opinion.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Vermont Educational and Health Buildings Financing Agency - Operating Fund as of December 31, 2009 and 2008, and the changes in its financial position and its cash flows for the years then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards* we have also issued a report, dated October 15, 2010, on our consideration of Vermont Educational and Health Buildings Financing Agency - Operating Fund's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

The Management's Discussion and Analysis is not a required part of the basic financial statements but is supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Montpelier, Vermont
October 15, 2010



**VERMONT EDUCATIONAL AND HEALTH BUILDINGS
FINANCING AGENCY - OPERATING FUND
MANAGEMENT'S DISCUSSION AND ANALYSIS
DECEMBER 31, 2009**

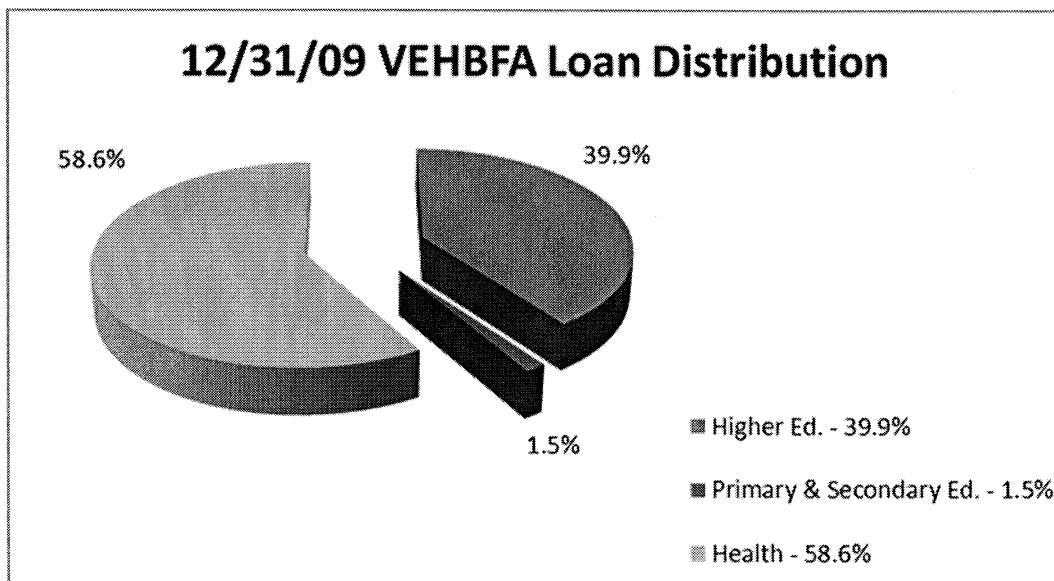
The Vermont Educational and Health Buildings Financing Agency (the "Agency") facilitates financing for capital expenditures and refinancing of indebtedness for eligible 501(3) Vermont health care, educational institutions and private libraries through the issuance of primarily tax-exempt debt instruments. The Agency issues debt instruments, which do not constitute a debt of the State of Vermont, its legislature or any political subdivision. These debt instruments are payable solely from payments made by the related borrowing institutions and related assets held by trustees. The Agency has no general liability with respect to these obligations and has no beneficial interest in the related assets held by trustees. As a result, the Agency has elected to exclude these obligations and related assets held by trustees from the financial statements. These financial statements present financial information solely for the Agency's Operating Fund. The discussion of the Agency's financial performance provides an overview of the Agency's financial activities for the fiscal year ended December 31, 2009.

Financial Highlights

In 2009, the Agency issued \$93,894,697 in new and refunding bonds on behalf of nine borrowers. In 2008, the Agency issued \$222,680,000 of new and refunding bonds on behalf of seven borrowers. Initial fees from borrowers decreased 47.3%, from \$190,266 in 2008 to \$100,193 in 2009. This decrease in initial fees correlates with the decreased issue of new and refunding bonds from 2008 to 2009.

Outstanding Revenue Bonds at 12/31/09

	Total Number	Total Amount
Higher Education	10	\$435,145,590
Primary & Secondary Ed.	5	\$18,833,058
Health	25	\$642,218,668
Total	40	\$1,096,197,316



Assets

Total assets decreased by \$35,541 or 2.8% from 2008 to 2009. Assets are made up primarily of cash and cash equivalents (investments).

Asset Summary

2009	2008	Variance	
		Amount	Percent
\$1,231,387	\$1,266,928	-\$35,541	-2.8%

Liabilities and Net Assets

In 2009, liabilities increased by \$4,406 or from 2008 to 2009. This was due to an increase in accounts payable at year-end. Net Assets decreased \$39,947 from 2008 to 2009, or 3.2%.

Liabilities & Net Assets Summary

	2009	2008	Variance	
			Amount	Percent
Liabilities	\$24,892	\$20,486	\$4,406	21.5%
Net Assets	\$1,206,495	\$1,246,442	-\$39,947	-3.2%
Total Liabilities & Net Assets	\$1,231,387	\$1,266,928	-\$35,541	-2.8%

Operating Summary

The financial activities of the Agency in 2009 had no significant events to report. Revenue in 2009 amounted to \$180,977 which represents a decrease of \$125,806 from the prior year's revenue of \$306,783. Investment earnings were down by \$29,192 in 2009 due primarily to extremely low interest rates in the investment portfolio. Fee income was down by \$96,614 from 2008's \$274,724 to 2009's \$178,110. This decrease was due primarily to the decreased bond activity from 2008 to 2009. Operating expenses of \$220,924 represent a decrease of \$72,786 over the prior year's expenses of \$293,710, again due to decreased bond activity.

2009 Revenue & Expense Summary

Total Revenue	Total Expenses	Change in Net Assets
\$180,977	\$220,924	-\$39,947

Contact for Further Information

This financial report is designed to provide the reader with a general overview of the Agency's finances. Questions about this report or requests for additional financial information should be directed to Robert W. Giroux, Executive Director, Vermont Educational and Health Buildings Financing Agency, Champlain Mill, 20 Winooski Falls Way, Suite 305, Winooski, VT 05404, at 802-654-7377 or Bobg@vtbondagency.org.

**VERMONT EDUCATIONAL AND HEALTH BUILDINGS
FINANCING AGENCY - OPERATING FUND
BALANCE SHEETS
DECEMBER 31, 2009 AND 2008**

	<u>2009</u>	<u>2008</u>
<u>ASSETS</u>		
Current assets:		
Cash and cash equivalents	\$ <u>1,231,387</u>	\$ <u>1,266,928</u>
Total current assets	<u>1,231,387</u>	<u>1,266,928</u>
Total assets	\$ <u>1,231,387</u>	\$ <u>1,266,928</u>
 <u>LIABILITIES AND NET ASSETS</u>		
Current liabilities:		
Accounts payable	\$ <u>24,892</u>	\$ <u>20,486</u>
Total liabilities	24,892	20,486
Net assets	<u>1,206,495</u>	<u>1,246,442</u>
Total liabilities and net assets	\$ <u>1,231,387</u>	\$ <u>1,266,928</u>

The notes to financial statements are an integral part of these statements.

**VERMONT EDUCATIONAL AND HEALTH BUILDINGS
FINANCING AGENCY - OPERATING FUND
STATEMENTS OF REVENUE, EXPENSES AND CHANGES IN NET ASSETS
FOR THE YEARS ENDED DECEMBER 31, 2009 AND 2008**

	<u>2009</u>	<u>2008</u>
OPERATING REVENUE:		
Annual fees from institutions	\$ 77,917	\$ 84,458
Initial fees from institutions	<u>100,193</u>	<u>190,266</u>
Total operating revenue	178,110	274,724
OPERATING EXPENSES	<u>220,924</u>	<u>293,710</u>
OPERATING LOSS	(42,814)	(18,986)
NONOPERATING REVENUE:		
Interest and other investment revenue	<u>2,867</u>	<u>32,059</u>
INCREASE (DECREASE) IN NET ASSETS	(39,947)	13,073
NET ASSETS, beginning of year	<u>1,246,442</u>	<u>1,233,369</u>
NET ASSETS, end of year	\$ <u>1,206,495</u>	\$ <u>1,246,442</u>

The notes to financial statements are an integral part of these statements.

**VERMONT EDUCATIONAL AND HEALTH BUILDINGS
FINANCING AGENCY - OPERATING FUND
STATEMENTS OF CASH FLOWS
FOR THE YEARS ENDED DECEMBER 31, 2009 AND 2008**

	<u>2009</u>	<u>2008</u>
CASH FLOWS FROM OPERATING ACTIVITIES:		
Cash received from institutions -		
Annual fees	\$ 77,917	\$ 84,458
Initial fees	100,193	150,701
Cash paid to suppliers	(168,735)	(227,367)
Cash paid to employees	<u>(47,783)</u>	<u>(49,859)</u>
Net cash used in operating activities	<u>(38,408)</u>	<u>(42,067)</u>
CASH FLOWS FROM INVESTING ACTIVITIES:		
Earnings on investments	<u>2,867</u>	<u>32,059</u>
Net cash provided by investing activities	<u>2,867</u>	<u>32,059</u>
DECREASE IN CASH AND CASH EQUIVALENTS	(35,541)	(10,008)
CASH AND CASH EQUIVALENTS, beginning of year	<u>1,266,928</u>	<u>1,276,936</u>
CASH AND CASH EQUIVALENTS, end of year	\$ <u>1,231,387</u>	\$ <u>1,266,928</u>
RECONCILIATION OF OPERATING LOSS TO NET CASH USED IN OPERATING ACTIVITIES:		
Operating loss	\$ (42,814)	\$ (18,986)
Adjustments to reconcile operating loss to net cash used in operating activities -		
(Increase)/decrease in following assets -		
Accounts receivable	-	42,933
Increase/(decrease) in following liabilities -		
Accounts payable	<u>4,406</u>	<u>(66,014)</u>
Net cash used in operating activities	<u>\$ (38,408)</u>	<u>\$ (42,067)</u>

The notes to financial statements are an integral part of these statements.

**VERMONT EDUCATIONAL AND HEALTH BUILDINGS
FINANCING AGENCY - OPERATING FUND
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2009 AND 2008**

1. Summary of operations and significant accounting policies:

Operations:

The Vermont Educational and Health Buildings Financing Agency (the Agency) is a public instrumentality of the State of Vermont created in 1966 and operational in 1969. The board of the Agency consists of four ex-officio members, seven members appointed by the Governor of the State of Vermont and two members selected by the appointed members. The Agency is considered a component unit of the State of Vermont and is included as part of the State of Vermont's financial reporting entity.

The purpose of the Agency is to facilitate financing for capital expenditures and refinancing of indebtedness for eligible Vermont health care, educational institutions and non-profit libraries through the issuance of primarily tax-exempt debt instruments.

Accounting policies:

The accounting policies of the Agency conform to generally accepted accounting principles. The following is a summary of the significant accounting policies and financial statement presentation.

- A. Basis of presentation - The financial statement presentation follows the recommendations of the Governmental Accounting Standards Board (GASB) in its Statement No. 34, *Basic Financial Statements - and Management's Discussion and Analysis - for State and Local Governments*. The Agency is a special-purpose entity with only business-type activities. Under GASB No. 34, such entities present only the financial statements required for enterprise funds.
- B. Measurement focus and basis of accounting - The Agency uses the economic resources measurement focus and the accrual basis of accounting whereby revenues are recorded when earned and expenses are recorded when the obligation for payment is incurred. Operating revenue includes annual and initial fees from institutions. The accounts of the Agency are maintained in accordance with the principles of fund accounting.

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in the financial statements to the extent that those standards do not conflict with or contradict guidance of the GASB. Governments also have the option of following subsequent private-sector guidance for their business-type activities and enterprise funds, subject to this same limitation. The Agency has elected not to follow subsequent private-sector guidance.
- C. Reporting entity - The Agency issues primarily tax-exempt instruments, which do not constitute a debt of the State of Vermont, its legislature or any political subdivision. These debt instruments are payable solely from payments made by the related borrowing institutions and related assets held by trustees. The Agency has no general liability with respect to these obligations and has no beneficial interest in the related assets held by trustees. The Agency has elected to exclude these obligations (Note 4), and related assets held by trustees, from the financial statements. Therefore, the financial statements present financial information solely for the Operating Fund.
- D. Cash equivalents - The Agency considers money market funds to be cash equivalents.

**VERMONT EDUCATIONAL AND HEALTH BUILDINGS
FINANCING AGENCY - OPERATING FUND
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2009 AND 2008**

1. Summary of operations and significant accounting policies (continued):

- E. Use of estimates - The presentation of financial statements requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.
- F. Income taxes - As a public instrumentality of the State of Vermont, the Agency is a tax-exempt entity. Therefore, there is no provision for income taxes.

2. Custodial credit risk - deposits:

Custodial credit risk is the risk that, in the event of a bank failure, the Agency's deposits may not be recovered. At December 31, 2009 and 2008, cash and cash equivalents included \$1,232,121 and \$1,265,928 of uninsured deposits in the Fidelity Institutional Money Market Funds Government Portfolio Class III. This money market is rated Aaa by Moody's Investors Services.

3. Related party transactions:

The Agency reimburses a related party for general and administrative services. The total amount paid during the year to the related party was approximately \$100,002 with an additional amount of \$22,910 accrued and payable at December 31, 2009. During 2008, approximately \$48,354 was paid to the related party with a payable balance of \$20,486 at December 31, 2008.

4. Revenue bonds payable:

As of December 31, 2009 and 2008, revenue bonds and construction notes payable of the Agency's underlying borrowers consisted of 27 and 26 series with aggregate principal amounts payable of \$1,096,197,316 and \$1,116,101,752 respectively. The Agency has no obligation for the borrowers' loan balances as discussed in Note 1.C. above.

In previous years' financial statements the Agency disclosed the details of the principal amounts payable in the notes to the financial statements. Due to the difficulty involved in obtaining updated terms for each bond and note outstanding, the Agency has elected to disclose the aggregate amounts outstanding at year-end consistent with Governmental Accounting Standards Board Interpretation No. 2.

5. Commitments and subsequent events:

In November 2009, the Agency authorized the issuance of \$62,000,000 in Agency Bonds to a borrower which was issued in January 2010. Subsequent to year end, the Agency authorized the issuance of \$159,635,000 in new bonds for five borrowers.

**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL
REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN
AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE
WITH GOVERNMENT AUDITING STANDARDS**

The Members of the Board
Vermont Educational and Health
Buildings Financing Agency

We have audited the financial statements of the Vermont Educational and Health Buildings Financing Agency - Operating Fund, a component unit of the State of Vermont, as of and for the year ended December 31, 2009, and have issued our report thereon dated October 15, 2010. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered Vermont Educational and Health Buildings Financing Agency - Operating Fund's (the Agency) internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Agency's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Agency's internal control over financial reporting.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether Vermont Educational and Health Buildings Financing Agency - Operating Fund's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly,

we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

This report is intended solely for the information and use of the Board and management of Vermont Educational and Health Buildings Financing Agency - Operating Fund and is not intended to be and should not be used by anyone other than these specified parties.

Montpelier, Vermont
October 15, 2010

*Mudgett, Jennett &
Krug-Wisner, P.C.*